

DBE 101 Internal Training for WSDOT and Local Agencies *Good Faith Efforts*

OFFICE OF EQUITY AND CIVIL RIGHTS Laurie Rasmussen, DBE Compliance Lead

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Good Faith Efforts





- 1. The Rules that Govern
- 2. Pre and Post Award Good Faith Efforts (GFE)
- 3. Documentation



🕏 WSDOT

Good Faith Efforts (GFE)

The Rules That Govern

- 1. Federal Regulations
- 2. 49 CFR Part 26.53
- 3. Appendix A



Definition

This means efforts to achieve a DBE goal or other requirement of this part which, by their scope, intensity, and appropriateness to the objective, can reasonably be expected to fulfill the program requirement.



49 CFR Part 26.53 | Pre Award

- A. When you have established a DBE contract goal, you must award the contract only to a bidder/offeror who makes good faith efforts to meet it. You must determine that a bidder has made good faith efforts if the bidder/offeror does either of the following things:
 - 1. Documents that it has obtained enough DBE Participation to meet the goal; or
 - 2. Documents that it made adequate good faith efforts to meet the goal, even though it did not succeed in obtaining enough DBE participation to do so.



Appendix A | 11 Questions (1-6)

- 1. Did the bidder solicit through all reasonable and available means the interest of all certified DBEs who had capability to perform work on the contract?
- 2. Did the bidder solicit interest within sufficient time to allow the DBEs to respond to the solicitation?
- 3. Did the bidder take appropriate steps to follow-up initial solicitations?
- 4. Did the bidder break out contract work items into economically feasible units to facilitate DBE participation, even when the prime contractor might otherwise prefer to perform these work items with its own forces?
- 5. Did the bidder provide DBEs with the adequate information about the plans, specs and requirements of the contract in a timely manner?
- 6. Did the bidder negotiate in good faith with interested DBEs?



Appendix A | 11 Questions (7-11)



- 7. Did the bidder make portions of the work available to DBE subcontractors and suppliers to be consistent with availability of DBEs, so as to facilitate DBE participation?
- 8. Did the bidder make any efforts to assist interested DBEs in obtaining bonding, lines of credit, or insurance?
- 9. Did the bidder make an effort to assist interested DBEs in obtaining necessary equipment, supplies, materials, or related assistance to services?
- 10. Did the bidder effectively use the services of available minority/women community organizations; minority/women contractors' groups; local, state, and federal minority/women business assistance centers?
- 11. Were other bidders able to meet the Condition of Award goal based upon information submitted with their DBE Utilization form?



True or False

It is better to send less rather than more documentation

when writing a Good Faith Effort.



FALSE!

This is the opportunity for the Prime to tell their story. If

it's not in writing, we must assume it didn't happen.



True or False

It is the responsibility of the Local Agency, Project

Engineer, or Project Manager to write the

documentation for a Good Faith Effort on behalf of the

Prime Contractor.



FALSE!

The **Prime Contractor** is responsible for documenting

and providing the information for a Good Faith Effort.



Documentation Pre Award and Post Award

- 1. Bidders' List
- 2. Contact Log
- 3. Notification to Certified Firm(s) - example: emails & web postings
- 4. Initial Solicitation Follow-up - request a contact log
- 5. Copies of Public Announcements - example: newspapers & community outreach notices





Specific portion of work identified for DBE subcontractors should include:

- Scope identified
- Estimated value of contract
- Estimated percentage of contract

Outreach and engagement events held, and did they reach out to their OECR Regional Lead to attend:

• Provide sign-in sheets

Proof they negotiated in good faith – this should include:

- DBE subcontractor name
- Scope of work
- Date rejected and *reason

*If price competitiveness was the reason for the rejection, you should provide copies of all quotes received.



15

Good Faith Efforts (GFE)

Post Award

We still utilize the 11 questions even during post award GFEs

Additional things to think about:

- Did the Prime take necessary and reasonable steps to achieve the goal? Consider their intensity/efforts to obtain the goal. *It's not just the quantity of the efforts but also the <u>quality</u>.*
- When change orders arise, consult with your Regional OECR contact on the impact or potential impact to DBEs.





Help Your Contractors Achieve the Goal

- 1. Encourage your Primes and DBEs to attend training opportunities.
- 2. Encourage proactive thinking of inclusion from the start.
- 3. Primes can build and mentor capacity on private sector jobs to increase participation when performing on their public sector jobs.







Good Faith Efforts (GFE) | Examples

February 10, 2023

John Butterfinger KitKat DOT 0123 Wilshire Boulevard Seattle, WA 90036

Subject: Request for Good Faith Efforts: Owner letter - C2024-LET-LLL-00123

Dear Mr. Butterfinger,

M&M Construction, LLC (MCL) is in receipt of your letter C2024-LET-LLL-00123. MCL has performed good faith efforts (GFE) as requested and has prepared a GFE package for your review, which summarizes all the efforts that took place to attempt to find DBE Participation. Additionally, MCL has provided responses to each items listed in letter C2024-LET-LLL-00123 and listed where they can be found in the GFE package. After extensive efforts, MCL was unable to find a DBE firm with the required capabilities or qualifications to perform the scope of work.

- advertisements in trade/focus/general publications
 (Located in Attachment 2)
- · copies of notices to community/trade organizations

- copies of solicitations or invitation to bid to the 213 certified DBEs in California with NAICS code 238210 on their DBE certification
 - (Located in Attachment 3)
- follow up emails, call logs etc to the DBE's solicited
 (Located in Attachment 4)
- documentation of negotiation in good faith
 - (Located in Attachment 4 and 5)
- any outreach or prebid meetings hosted
 - (None hosted, since there were no qualified interested firms)
- any DBE community events attended during the solicitation period
- efforts to make the plans and specs available to interested DBE's
 - (None, since there were no qualified interested firms)
- assistance in bonding, insurance, lines of credit made available
 - (None, since there were no qualified interested firms)

Please contact the undersigned below if you have any additional questions or concerns.

Sincerely,

M&M Construction Project Manager

- 1. Good Faith Efforts Memo
- 2. Advertisements
- 3. Notice of Interest (NOI), Stats, List of DBEs and Organizations
- 4. Call Log/Emails
- 5. Request for Qualification



 ⁽Located in Attachment 3)

GFE MEMO

WSDOT

MEMORANDUM:

Date: February 9, 2023

To: John Butterfinger (KitKat DOT)

From: M&M, M&M Construction, LLC (MCL)

SUBJECT: Request for Proposal (RFP)Traction Power Substation System (TPSS)

Project - Bidders List Development

M&M Construction, LLC (MCL) has completed Disadvantaged Business Enterprise (DBE) Good Faith Efforts (GFE) for the subject RFP and had initially identified nine (9) DBE firms. However, after further vetting none of the DBE's had the required capabilities or qualifications to perform the scope of work as further detailed below.

The GFE activity consisted of the following:

• Step 1- Issue Notice of Interest:

The attached Notice of Interest Email (NOI) was sent via MailChimp on January 20, 2023 for the subject RFP. The NOI was sent to 4,365 recipients. Recipients include DBE firms from the CUCP database, Small Business Organizations. Attached you will find the confirmation of distribution for the NOI which includes statistics of receipt, etc. 37 DBE firms responded with interest to the NOI via the MTI web form and call effort process.

• Step 2 - Identify Applicable NAICS/Work Codes:

MTI identified the following NAICS codes that match the scope of the subject RFP:

238210 - Electrical Contractors and Other Wiring Installation Contractors

Step 3 – Perform Targeted Call Effort

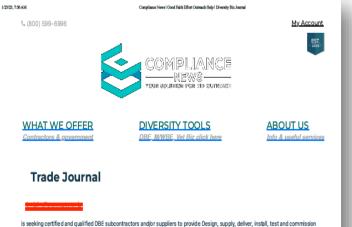
MCL performed a call effort during the period of 1/23/2023 through 1/26/2023. From the above list of DBE recipients, MCL identified and called the 195 firms that are certified to perform work under the identified NAICS code. Eight (8) DBE firms expressed interest through the call effort. 29 DBE firms expressed interest through the web form.

From the above outreach efforts, MCL identified 37 DBE firms interested in the subject RFP. Of the interested DBE firms, nine (9) firms were identified as being potential prime bidders and 28 firms who do not have the appropriate NAICS code or qualifications to perform this work.

Of all 37 DBE firms interested, none of the DBE's had the required capabilities or qualifications to perform the scope of work. Therefore, none of the DBE's were provided the plans and specs, and a pre-bid meeting wasn't hosted. Please see the notes in the attached "Bidders List Success/Reject Reason" column for more details. Additionally, you find all of the backup documentation as it relates to the good faith efforts performed, including proof of advertisements, list of community/trade organizations call log, proof of solicitation, Request for Qualifications submitted, list of DBE firms with the appropriate NAICS code, etc.

Certification Type	Total	Prime Bidder Candidate	Lower Tier Candidate	Do not have the right NAICS Code/Qualifications
DBE	37	9	7	21
Non-DBE	0	0	0	0
Total	37	9	7	21

ADVERTISEMENT



is seeking certified and qualified DBE subcontractors and/or suppliers to provide Design, supply, deliver, install, test and commission Traction Power Substation System Contract is subject to the provisions of California law regarding Public Works, including, but not limited to California Labor Code Sections 227, 1021, and 1720 through and including 1861, together with all applicable regulations (e.g. Title 8 California Code of Regulations, Section 16001 et s.eq.). Contract is federally funded, and is also subject to payment of prevailing wages under federal law by the Davis Bacon Act, as determined by the USDepartment of Labor. Subcontractor shall provide Payment and Performance Bords, each at one hundred percent (100%) of the Total Contract Price, issued by a Surety with an A.M. Best Rating of A- or better and Class VII, unless o therwise approved by the UsDepartment to issue such bonds in the state of California. Notice-to-Proceed (NTP) is anticipated to be issued on March 1, 2023 and substantial completion must be achieved no later than October 9, 2024.





Examples | Advertisement 19

Notice of Interest: Traction Power Substation System

Fri, Jan 20, 2023 at 11:14 AM

View this email in your browser

Notice of Interest

Friday, January 27, 2023, at 5:00 PM PT

M&M Construction, LLC (MCL) seeks qualified Disadvantaged Business Enterprise (DBE) subcontractor firm(s) to provide the following scope of work for the <u>KitKat</u> <u>Department of Transportation</u> (KDOT) <u>Rainbow Line Extension</u>, <u>Section 1</u> project:

- Design, supply, deliver, install, test and commission Traction Power Substation System
 - Contract is subject to the provisions of California law regarding Public Works, including, but not limited to California Labor Code Sections 227, 1021, and 1720 through and including 1861, together with all applicable regulations (e.g. Title 8 California Code of Regulations, Section 16001 et seq.).
 - Contract is federally funded, and is also subject to payment of prevailing wages under federal law by the Davis Bacon Act, as determined by the US Department of Labor.
 - Subcontractor shall provide Payment and Performance Bonds, each at one hundred percent (100%) of the Total Contract Price, issued by a Surety with an A.M. Best Rating of A- or better and Class VII, unless otherwise approved by LACMTA, and authorized to issue such bonds in the state of California.
 - Notice-to-Proceed (NTP) is anticipated to be issued on March 1, 2023 and substantial completion must be chieved no later than October 9, 2024.

If your firm is interested and qualified to perform these scopes of work, please click below to submit your Notice of Interest (NOI) before the listed due date:

SUBMIT NOTICE OF INTEREST

Please feel free to contact info@mcl.com if you have any questions or need assistance!

Thank you for your time,

MCL Diversity Team

NOTICE OF INTEREST

WSDOT

Examples | Notice of Interest 20

LIST OF DBEs FROM UCP

Certified Directory

Unified Certification Program Certified Directory

3P Construction, Inc. DBA 3P Landscaping

 Owner
 Email
 Phone
 Fax
 Website
 Physical Address

 Nayeli Pelayo
 estimating@3pconst.com
 909-569-9197
 http://www.3pconst.com
 28782 Goetz Rd Mailing Address

 Maling Address
 Ethnicity
 Gender
 Certifying Agency
 Cert Type
 Capability

 28782 Goetz Rd
 Hispanic American
 Male
 Caltrans
 DBE
 Landscaping and Electrical Contractor

Commodity Codes

23710 - Water and Sewer Line and Related Structures Construction; 238210 - Electrical Contractors and Other Wiring Installation Contractors; 561730 - Landscaping Services; A0780 - LANDSCAPE & HORTICULTURAL SERVICES; C2065 - IRRIGATION SYSTEM; C2067 - LANDSCAPE CARE AND MAINTENANCE SERVICES; C8001 - MAINTAINING EXISTING TRAFFIC MANAGEMENT SYSTEM ELEMENTS DURING CONSTRUCTION; C8002 - SIGNAL & LIGHTING; C8803 - SIGNAL; C8804 - LIGHTING; C8611 - RAMP METERNIG SYSTEM; C9867 - Landscaping Contractor

County CUCP Public Directory Certification Number

Riverside 48295

75 ELECTRIC, INC.

 Owner
 Email
 Phone
 Fax
 Website
 Physical Address

 ALONSO RIVAS
 service@75electrical.com
 562-728-3861
 http://www.electrical.com
 5622 ORANCE AVENUE, UNIT E CYPRESS, CA 90630
 5642 ORANCE AVENUE, UNIT E CYPRESS, CA 90630
 Gender
 Certiying Agency
 Cert Type
 Capability

 5642 ORANCE AVENUE, UNIT E CYPRESS, CA 90630
 Ethnicity
 Gender
 Certiying Agency
 Cert Type
 Capability

 Commodity Codes

 Maile
 Caltrans
 DBE

238210 - Electrical Contractors and Other Wiring Installation Contractors; C9858 - RESIDENTIAL ELECTRICAL; C9859 -Commercial Electrical

County CUCP Public Directory Certification Number

45738

Abigail Electric Inc.

Owner Email Phone Fax Website Physical Address Oscar C. Gomez OGomez@AbigailElectric.com 323-691-0466 http://abigail electric inc. 3111 W. Ramona Rd Apt H Alhambra, CA 91803 Mailing Address Ethnicity Gender Certifying Agency Cert Type Capability 3111 W. Ramona Rd Apt H Hispanic American Male Metro DBE Electrical Contractor Alhambra, CA 91803 Commodity Codes CUCP Public Directory Certification Number County 238210 - Electrical Contractors and Other Wiring Installation Contractors Los Angeles 51154



Examples | List of DBEs from UCP 21

EMAIL COMMUNICATION

Request for Clarification (RFC)-Traction Power Substation System (TPSS) 3 messages Sun, Feb 5, 2023 at 4:31 PM M&M <MCL@none.com> To: luis valle <valleluis@hotmail.com> Hello. Please find the attached Request for Clarification (RFC) as a continuation of our Step One evaluation process. Note the deadline for responses is Wednesday, February 8, 2023 by 5 pm. If you have any questions or concerns, please do not hesitate to contact me. Thank you, TPSS Request for Clarification_Valle Grande Construction.pdf luis valle <valleluis@hotmail.com> Mon. Feb 6, 2023 at 8:59 PM To: M&M <MCL@none.com> Here it goes. Thanks. Sam Valle Grande Bridge Construction (818) 624-5576 From: M&M <MCL@none.com> Sent: Sunday, February 5, 2023 4:31 PM To: Sam <vallesam@hotmail.com> Subject: Request for Clarification (RFC)-Traction Power Substation System (TPSS) [Quoted text hidden] 2 attachments Certificate _DBE&SBE.pdf TPSS Request for Clarification_Valle Grande Bridge Construction.pdf 311K

Request for Clarification (RFC)-Traction Power Substation System (TPSS)

2/9/23, 6:45 PM



Green Flags 23

Good Faith Efforts (GFE)

Green Flags

- 1. Not rejecting DBEs as being unqualified without sound reasons and based on a thorough investigation of their capabilities.
- 2. Making efforts to assist interested DBEs in obtaining bonding, lines of credit, or insurance as required by the recipient or contractor.
- **3.** *Efforts to assist interested DBEs in obtaining necessary equipment, supplies, materials, or related assistance or services.

***THIS DOES NOT MEAN** letting the DBE borrow Prime's equipment or supplies or obligating them to use Prime's preferred suppliers.

- 4. We consider the quality, quantity, and intensity of the different kinds of efforts that the Prime/bidder has made based on the regulations.
- 5. Notifying the DBE when there is a potential underrun and working with them to find other certified work they could perform to help reach the goal.



Red Flags 24

Good Faith Efforts (GFE)

Red Flags

SDOI

- 1. Blaming the DBE or Subcontractor for not meeting the goal or commitment.
- Not keeping the Local Agency, Local Programs, WSDOT Construction, or Office of Equity and Civil Rights (OECR) informed about the possibility of an underrun.
- 3. Terminating a DBE so the Prime can self-perform the work.

- 4. Limiting the search for substitute DBE participation to only the terminated or partially terminated DBE instead of all DBEs certified to perform all potentially sub-contractable work scopes.
- 5. Not contacting the DBE if there is good cause for a partial termination and substitution or not following the partial termination process.



Red Flags

/SDOT

- 6. Not looking for additional work that the DBE is certified and could perform on the project to help meet the goal.
- 7. Waiting until the end of the contract to reach out to the DBE requesting a partial termination.
- 8. Not providing the required written 5day notice for the DBE to respond to a partial termination.

- 9. Not having a backup plan for possible underruns. Only hiring one DBE.
- 10. Not paying subcontractors within 10 days of receiving a payment from the project owner according to Washington State Law.
- 11. Turning in a narrative without supporting documentation on why the goal was not met.







Nina Jones Assistant Director **Business Diversity & Inclusion** (360) 947-6788

DBE Administration (360) 705-7090 TBD

OECRoffice@wsdot.wa.gov



Manager Technical Services (360) 705-6864

Michael Carpenter



DBESS@wsdot.wa.gov

Diane Gard Manager Tribal Employment Rights Office (TERO) &

DBE Small Business Compliance (360) 522-0851

TERO@wsdot.wa.gov

Breanne Higginbotham External Equal Employment Opportunity (EEO) Officer (360) 522-0850



Tracev Johnson DBE Compliance Lead Southwest Region (360) 701-9823

Fatema Aboutalep

(360) 522-0843

GoalRequests@wsdot.wa.gov

DBE Compliance Lead

Goal Setting & Bid Clearance



Tonya Ahsoak-Stevens External Civil Rights Specialist Consultant Services Northwest Region, Olympic Region and Headquarters & TERO/EEO (360) 741-1895

NWregionoeo@wsdot.wa.gov TERO@wsdot.wa.gov

Nina.Jones@wsdot.wa.gov



Rosa Covarrubias **DBE** Compliance Lead South Central Region & State Ferries (509) 424-1941

SCregionoeo@wsdot.wa.gov Ferriesoeo@wsdot.wa.gov





DBE Compliance Lead Eastern Region & North Central Region (360) 742-1896

ERregionoeo@wsdot.wa.gov NCregionoeo@wsdot.wa.gov



Breanne.Higginbotham@wsdot.wa.gov SWregionoeo@wsdot.wa.gov



Brooke Leslie Specialist (360) 705-7085

External Civil Rights

DBESS@wsdot.wa.gov



NWregionoeo@wsdot.wa.gov



NWregionoeo@wsdot.wa.gov



DBE Compliance Lead Olympic Region Local Programs (360) 742-7995

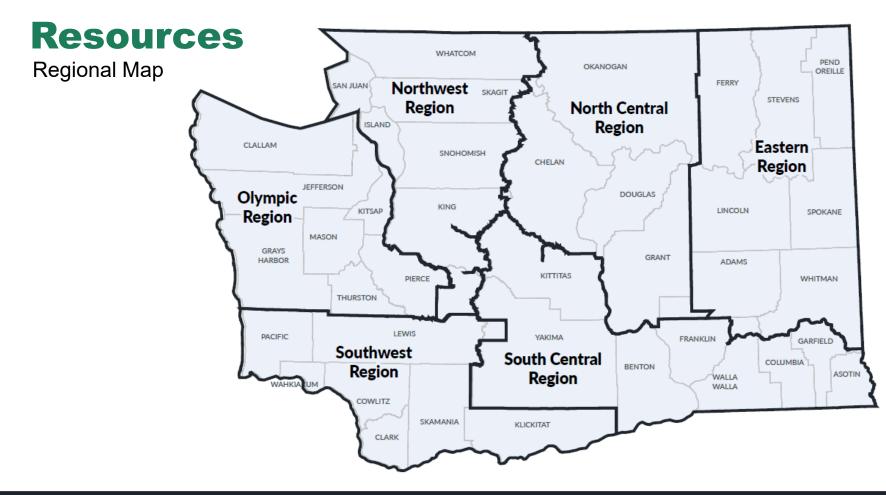


Laurie Rasmussen

Justin Satiacum DBE Compliance Lead Olympic Region Construction (360) 706-3323

Oregionoeo@wsdot.wa.gov







Resources

Emails

REGION	EMAIL	
Headquarters	HQoeo@wsdot.wa.gov	
Eastern Region	ERRegionOEO@wsdot.wa.gov	
North Central Region	NCRegionOEO@wsdot.wa.gov	
Northwest Region	NWRegionOEO@wsdot.wa.gov	
Olympic Region	ORegionOEO@wsdot.wa.gov	
South Central Region	SCRegionOEO@wsdot.wa.gov	
Southwest Region	SWRegionOEO@wsdot.wa.gov	
Washington State Ferries	Ferriesoeo@wsdot.wa.gov	
Tribal Employment Rights (TERO)	TERO@wsdot.wa.gov	

